| | | | TROL NUMBER FORM | |
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| This form was originated by: | Cynthia T. W | Jeiss | 12/30/04 | |
| This form was originated by: | Name of Contact pers | | Date | |
| in the ORC | | at | (215)814-2659 | |
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| Non-SF Jud. Order/Consent Decree. DOJ COLLECTS | | | Administrative Order/ent Agreement | |
| SF Jud. Order/Consent Decree. FMD COLLECTS | | FMD | COLLECTS PAYMENT | |
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| (If in installments, attach schedule of amounts and respective due dates) The Case Docket Number CAA-63-2010-0028 | | | | |
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| in the Financial Management Office. JUDICIAL ORDERS: Copies of the order should be mailed to: 1. Rosemarie Pacheco Environmental Enforcement Lands Division, Room 13004 | Name of Contact phone number: with an attack Section | 2. | ne front page of the final judicial Originating Office (ORC) | |
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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III

1650 Arch Street

Philadelphia, Pennsylvania 19103-2029

| In the Matter of: | | |
|--|---|--|
| Clarksburg Sanitary Board 222 West Main Street Clarksburg, West Virginia 2630 |) U.S. EPA Docket No: CAA-03-2010-0028 | |
| Respondent. |) | |
| Clarksburg Wastewater Treatm Plant West Fork Street Clarksburg, West Virginia 2630 Facility. | Proceedings Pursuant to Sections 112(r)(7), 113(a)(3) and 113(d) | |
| <u>CEI</u> | RTIFICATE OF SERVICE | |
| and filed the original of Consent A attachments, for the above-referent III, 1650 Arch Street, Philadelphia | certify that on the date provided below, I hand-delivered agreement and Final Order, along with enclosures and/or ced matter, with the Regional Hearing Clerk, EPA Region, Pennsylvania 19103-2029, and that a true and correct and Final Order, along with its enclosures and/or | |
| Via certified mail, return receipt re | equested | |
| Gregory A. Morgan, Esquire Young Morgan & Cann, PLLC 363 Lee Avenue Clarksburg, West Virginia 26301 | | |
| DEC 3 0 2009 | Capothia I Wein | |
| Date | Cynthia T. Weiss (3RC42) | |
| | Senior Assistant Regional Counsel | |



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III

1650 Arch Street

Philadelphia, Pennsylvania 19103-2029

DEC 3 0 2009

VIA POUCH MAIL

Lori Weidner, Cincinnati Finance Management Center (CFMC)

U.S. Environmental Protection Agency

Cincinnati Finance Center

Attn: Lori Weidner

26 W. Martin Luther King Drive

Cincinnati, OH 45268

Re:

In the Matter of Clarksburg Sanitary Board

U.S. EPA Docket No. CAA-03-2010-0028

Consent Agreement/Final Order

Dear Ms. Weidner:

Enclosed please find an Enforcement Accounts Receivable Control Number Form, a copy of a signed Consent Agreement/Final Order, and a Certificate of Service, for the above-referenced matter.

Sincerely,

Cynthia T. Weiss

Assistant Regional Counsel

Enclosures

ċc:

Regional Hearing Clerk



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III

1650 Arch Street Philadelphia, Pennsylvania 19103-2029

VIA CERTIFIED MAIL
RETURN RECEIPT REQUESTED

DEC 3 0 2009

Gregory A. Morgan, Esquire Young Morgan & Cann, PLLC 363 Lee Avenue Clarksburg, West Virginia 26301

Re:

In the Matter of Clarksburg Sanitary Board

U.S. EPA Docket No. CAA-03-2010-0028

Dear Mr. Morgan:

Enclosed please find a copy of Consent Agreement and Final Order, which has been filed with the Regional Hearing Clerk today.

Sincerely yours,

Cynthia T. Weiss

Senior Assistant Regional Counsel

Cynthia I Win

Enclosure

cc:

Kevin Daniel

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III 1650 ARCH STREET PHILADELPHIA, PENNSYLVANIA 19103-2029

| 1 | |
|----------------------------------|--------------------------------------|
| In the Matter of: |) |
| Clarksburg Sanitary Board | U.S. EPA Docket No: CAA-03-2010-0028 |
| 222 West Main Street |) |
| Clarksburg, West Virginia 26301, |) |
| Respondent. |) ! |
| F F | , |
| Clarksburg Wastewater Treatment | ; |
| Plant |) CONSENT AGREEMENT AND |
| West Fork Street |) FINAL ORDER |
| Clarksburg, West Virginia 26301 |) : |
| |) |
| Facility. |) |
| |) |
| | , |
| | |

CONSENT AGREEMENT

STATUTORY AUTHORITY

This Consent Agreement is proposed and entered into under the authority vested in the Administrator of the U.S. Environmental Protection Agency ("EPA") by Section 113 of the Clean Air Act, as amended, ("CAA"), 42 U.S.C. § 7413, and under the authority provided by the "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation or Suspension of Permits" ("Consolidated Rules of Practice"), 40 C.F.R. Part 22, ("Part 22"). The Administrator has delegated these authorities to the Regional Administrator of EPA, Region III, who has in turn delegated them to the Director, Hazardous Site Cleanup Division, EPA Region III ("Complainant").

The parties agree to the commencement and conclusion of this cause of action by issuance of this Consent Agreement and Final Order (referred to collectively herein as "CAFO") as prescribed by the Consolidated Rules of Practice pursuant to 40 C.F.R. § 22.13(b), and having consented to the entry of this CAFO, agree to comply with the terms of this CAFO.

FINDINGS OF FACT

EPA finds as follows:

- 1. Clarksburg Sanitary Board ("Respondent") currently owns and operates the Clarksburg Wastewater Treatment Plant located at West Fork Street, in Clarksburg, West Virginia ("Clarksburg Facility"), which treats sewage water for Harrison County, West Virginia. Respondent has an SIC Code of 4952 (Sewerage Systems). Approximately 12,000 people live within a 3.7 mile radius of the facility.
- 2. On November 15, 1990, the President signed into law the Clean Air Act Amendments of 1990. The Amendments added Section 112(r) to the CAA, 42 U.S.C. § 7412(r), which requires the Administrator of EPA to, among other things, promulgate regulations in order to prevent accidental releases of certain regulated substances. Section 112(r)(3), 42 U.S.C. § 7412(r)(3), mandates the Administrator to promulgate a list of regulated substances, with threshold quantities, and defines the stationary sources that will be subject to the accident prevention regulations mandated by Section 112(r)(7). Specifically, Section 112(r)(7) requires the Administrator to promulgate regulations that address release prevention, detection, and correction requirements for these listed regulated substances, 42 U.S.C. § 7412(r)(7). The list of regulated substances and threshold levels can be found in 40 C.F.R. § 68.130.
- 3. On June 20, 1996, EPA promulgated the Chemical Accident Prevention Provisions, 40 C.F.R. Part 68, which implements Section 112(r)(7), 42 U.S.C. § 7412(r)(7), of the CAA. The regulations, also known as the risk management program, require owners and operators of stationary sources to develop and implement a risk management program that includes a hazard assessment, a prevention program, and an emergency response program. The risk management program is described in a risk management plan that must be submitted to EPA. The risk management plan must include a hazard assessment to assess the potential effects of an accidental release of any regulated substance, a program for preventing accidental releases of hazardous substances, and a response program providing for specific actions to be taken in response to an accidental release of a regulated substance, so as to protect human health and the environment.
- 4. Pursuant to Section 112(r)(7)(B)(iii) of the CAA, 42 U.S.C. § 7412(r)(7)(B)(iii), and its regulations at 40 C.F.R. §§ 68. 10(a) and 68.150(a), the owner or operator of a stationary source at which a regulated substance is present in more than a threshold quantity must submit a risk management plan to EPA no later than the latest of (a) June 21, 1999, (b) three years after the date on which chlorine was listed under 40 C.F.R. § 68.130, or (c) the date on which chlorine was first present above a threshold quantity in a process at the facility.
 - 5. Section 113(d) of the CAA, 42 U.S.C. § 7413(d), authorizes the EPA to

commence an action to assess civil penalties of not more than \$25,000.00 per day for each violation of Section 112(r) of the CAA that occurs before January 30, 1997. Section 113(d), as amended by the Debt Collection Improvement Act of 1996, authorizes the EPA to commence an action to assess civil penalties of not more than \$32,500.00 per day for each violation of Section 112(r) of the CAA that occurs between March 15, 2004 and January 12, 2009, and \$37,500.00 per day for each violation that occurs after January 12, 2009.

- 6. The regulations at 40 C.F.R. § 68.3 define "stationary source" in part, as any buildings, structures, equipment, installations, or substance emitting stationary activities which belong to the same industrial group, which are located on one or more contiguous properties, which are under the control of the same person (or persons under common control) and from which an accidental release may occur.
- 7. The regulations at 40 C.F.R. § 68.3 define "threshold quantity" as the quantity specified for regulated substances pursuant to Section 112(r)(5) of the CAA, listed in 40 C.F.R. § 68.130, Table 1, and determined to be present at a stationary source as specified in 40 C.F.R. § 68.115.
- 8. The regulations at 40 C.F.R. § 68.3 define "regulated substance" as any substance listed pursuant to Section 112(r)(3) of the CAA, in 40 C.F.R. § 68.130.
- 9. The regulations at 40 C.F.R. § 68.3 define "process" as any activity involving a regulated substance including any use, storage, manufacturing, handling, or on-site movement of such substances, or combination of these activities. For purposes of this definition, any group of vessels that are interconnected, or separate vessels that are located such that a regulated substance could be involved in a potential release, shall be considered a single process.
- 10. Respondent is a "person" as defined by Section 302(e) of the CAA, 42 U.S.C. § 7602(e).
- 11. Respondent is and has been the owner or operator of a "stationary source," as the term is defined at 40 C.F.R. § 68.3, since at least June 21, 1999.
- 12. Chlorine is a regulated substance pursuant to Section 112(r)(2) and (3) of the CAA, 42 U.S.C. § 7412(2) and (3). The threshold quantity for chlorine, as listed in 40 C.F.R. § 68.130, Table 1, is 2,500 pounds.
- 13. Information reviewed shows that since at least June 21, 1999, Respondent has handled, stored, and used, and continues to handle, store, and use, approximately 18,000 pounds of chlorine to treat sewage water at the Clarksburg facility.

- 14. Respondent is subject to the requirements of Section 112(r) of the CAA, 40 U.S.C. § 7412(r), and 40 C.F.R. Part 68, Subpart G, because it is the owner and operator of a stationary source that had more than a threshold quantity of a regulated substance in a process.
- 15. Respondent was required under Section 112(r) of the CAA, 40 U.S.C. § 7412(r), and 40 C.F.R. Part 68, to develop, implement and submit to EPA, a risk management plan that includes a hazard assessment, a prevention program, and an emergency response program for the Clarksburg Facility.
- 16. On September 30, 2009, an Administrative Order, EPA Docket No. CAA-03-2008-0392DA, was issued to Respondent pursuant to the Section 113(a)(3)(B) of the CAA, 42 U.S.C. § 7413(a)(3)(B), requiring compliance with Section 112(r)(7) of the CAA, 40 U.S.C. § 7412(r)(7), at the Clarksburg Facility.
- 17. Respondent submitted a letter on August 28, 2008, detailing its intentions and plans for attaining compliance with Section 112(r)(7) of the CAA, 40 U.S.C. § 7412(r)(7).
- 18. Respondent submitted a Risk Management Plan for the Clarksburg Facility to EPA on or about January 21, 2009.

EPA'S CONCLUSION OF LAW RELATED TO THE VIOLATION OF SECTION 112(r)(7) OF THE CLEAN AIR ACT

19. Respondent has violated Section 112(r)(7) of the CAA, 42 U.S.C. § 7412(r)(7), and its regulations at 40 C.F.R. Part 68, by failing to develop, implement and submit a Risk Management Plan for the Clarksburg Facility no later than the latest of (a) June 21, 1999, (b) three years after the date on which chlorine was listed under 40 C.F.R. § 68.130, or (c) the date on which chlorine was first present above a threshold quantity in a process at the Facility.

CIVIL PENALTY

20. In settlement of the above-captioned action for the violation of Section 112(r)(7) of the CAA, 42 U.S.C. § 7412(r)(7), set forth above, Respondent agrees to pay a civil penalty of Five Thousand Dollars (\$5,000.00), plus any applicable interest, as described below, in satisfaction of all claims for civil penalties for the violations alleged in this CAFO. Such civil penalty amount shall become due and payable immediately upon Respondent's receipt of a true and correct copy of this CAFO.

In re Clarksburg Sanitary Board d/b/a Clarksburg Wastewater Treatment Plant

PAYMENT TERMS

- 21. Pursuant to 31 U.S.C. § 3717 and 40 C.F.R. § 13.11, EPA is entitled to assess interest and late payment penalties on outstanding debts owed to the United States and a charge to cover the costs of processing and handling a delinquent claim, as more fully described below. Accordingly, Respondent's failure to make timely payment or to comply with the conditions in this CAFO shall result in the assessment of late payment charges including additional interest, penalties, and/or administrative costs of handling delinquent debts.
- 22. Interest on any civil penalty assessed in a CAFO begins to accrue on the date that a copy of such CAFO is mailed or hand-delivered to the Respondent ("Interest Accrual Date"). EPA does not seek to recover interest on any amount of such civil penalty that is paid within thirty (30) calendar days after the date on which such interest begins to accrue. Interest on the portion of a civil penalty not paid within such 30 calendar day period will be assessed at the rate of the U.S. Treasury Tax and Loan Rate in accordance with 40 C.F.R. § 13.11(a).
- 23. The costs of the Agency's administrative handling of overdue debts will be charged and assessed monthly throughout the period the debt is overdue. 40 C.F.R. § 13.11(b). Pursuant to Appendix 2 of EPA's Resources Management Directives Cash Management, Chapter 9, EPA will assess a \$15.00 administrative handling charge for administrative costs on unpaid penalties for the first thirty (30) day period after the payment is due and an additional \$15.00 for each subsequent thirty (30) days the penalty remains unpaid.
- 24. Payment of the civil penalty amount \$5,000.00, shall be made by either cashier's check, certified check, electronic wire transfer, electronic payment or on-line payment in the following manner:
 - a. All payments by Respondent shall reference Respondent's name and address, and the Docket Number of this action, *i.e.*, CAA-03-2010-0028;
 - b. All checks shall be made payable to United States Treasury;
 - c. All payments made by check and sent by regular mail shall be addressed to:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000

Contact: Eric Volck 513-487-2105

d. All payments made by check and sent by overnight delivery service shall be addressed for delivery to:

U.S. Bank Government Lockbox 979077 U.S. EPA, Fines & Penalties 1005 Convention Plaza Mail Station SL-MO-C2-GL St. Louis, MO 63101

Contact: 314-418-1028

e. All payments made by check in any currency drawn on banks with no USA branches shall be addressed for delivery to:

Cincinnati Finance US EPA, MS-NWD 26 W. M.L. King Drive Cincinnati, OH 45268-0001

f. All payments made by electronic wire transfer shall be directed to:

Federal Reserve Bank of New York
ABA = 021030004
Account No. = 68010727
SWIFT address = FRNYUS33
33 Liberty Street
New York, NY 10045

Field Tag 4200 of the Fedwire message should read: D 68010727 Environmental Protection Agency

g. All electronic payments made through the Automated Clearinghouse (ACH), also known as Remittance Express (REX), shall be directed to:

US Treasury REX / Cashlink ACH Receiver
ABA = 051036706
Account No.: 310006, Environmental Protection Agency
CTX Format Transaction Code 22 - Checking

Physical location of U.S. Treasury facility: 5700 Rivertech Court
Riverdale, MD 20737
Contact: Jesse White 301-887-6548 or REX, 1-866-234-5681

h. On-Line Payment Option:

WWW.PAY.GOV/PAYGOV

Enter sfo 1.1 in the search field. Open and complete the form.

i. Additional payment guidance is available at:

http://www.epa.gov/ocfo/finservices/make a payment.htm

j. A copy of Respondent's check or a copy of Respondent's electronic fund transfer shall be sent simultaneously to:

Cynthia T. Weiss,
Senior Assistant Regional Counsel
U.S. Environmental Protection Agency
Region III (Mail Code 3RC42)
1650 Arch Street
Philadelphia, PA 19103-2029

and

Ms. Lydia Guy
Regional Hearing Clerk
U.S. Environmental Protection Agency
Region III (Mail Code 3RC00)
1650 Arch Street
Philadelphia, PA 19103-2029

- 25. The CAA civil penalty stated herein is based upon Complainant's consideration of a number of factors, including, but not limited to, the penalty criteria set forth in Section 113(e) of the CAA, 42 U.S.C. § 7413(e), and is consistent with 40 C.F.R. Part 19 and the Combined Enforcement Response Policy for Section 112(r) of the Clean Air Act (August 15, 2001).
- 26. Failure by the Respondent to pay the penalty assessed by the Final Order in full by the final due date may subject Respondent to a civil action to collect the assessed penalties, plus

interest, pursuant to Section 113 of the CAA, 42 U.S.C. § 7413. In any such collection action, the validity, amount and appropriateness of the \$5,000.00 penalty shall not be subject to review.

GENERAL PROVISIONS

- 27. For the purpose of this proceeding, Respondent admits to the jurisdictional allegations set forth above.
- 28. Respondent agrees not to contest the EPA's jurisdiction with respect to the execution or enforcement of the CAFO.
- 29. Except as provided in Paragraph 27, for the purpose of this proceeding, Respondent neither admits nor denies factual allegations and conclusions of law set forth in this Consent Agreement, but expressly waives its rights to contest said allegations.
- 30. For purposes of this proceeding, Respondent expressly waives its right to a hearing and to appeal this Final Order under Section 113 of the CAA, 42 U.S.C. § 7413.
- 31. Respondent certifies by the signing of this CAFO that to the best of its knowledge, the Facility is presently in compliance with all requirements of Section 112(r) of the CAA, 42 U.S.C. § 7412(r), and all regulations promulgated thereunder.
- 32. The provisions of the CAFO shall be binding upon Respondent, its officers, directors, agents, servants, employees, and successors or assigns. By his or her signature below, the person signing this Consent Agreement on behalf of the Respondent is acknowledging that he or she is fully authorized by the party represented to execute this Consent Agreement and to legally bind Respondent to the terms and conditions of the Consent Agreement and accompanying Final Order.
- 33. The CAFO does not constitute a waiver, suspension or modification of the requirements of Section 112 of the CAA, 42 U.S.C. § 7412, or any regulations promulgated thereunder.
- 34. This CAFO is a complete and final settlement of all civil and administrative claims and causes of action set forth in this CAFO for alleged violations of Section 112(r)(7) of the CAA, 42 U.S.C. § 7412(r)(7). Nothing herein shall be construed to limit the authority of the Complainant to undertake action against any person, including the Respondent in response to any condition which Complainant determines may present an imminent and substantial endangerment to the public health, public welfare or the environment. Nothing in this CAFO shall be construed to limit the United States' authority to pursue criminal sanctions.

35. Each party to this action shall bear its own costs and attorney's fees.

FOR CLARKSBURG SANITARY BOARD d/b/a CLARKSBURG WASTEWATER TREATMENT PLANT

Title: City MANAGEZ;
PRESIDENT, CLOSUSDUEG
SANITARY BOARD

FOR THE U.S. ENVIRONMENTAL PROTECTION AGENCY

Kathryn A. Hodgkiss, Acting Director Hazardous Site Cleanup Division

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III 1650 ARCH STREET PHILADELPHIA, PENNSYLVANIA 19103-2029

| In the Matter of: |) |
|--|--|
| Clarksburg Sanitary Board 222 West Main Street |) U.S. EPA Docket No: CAA-03-2010-0028 |
| Clarksburg, West Virginia 26301, | |
| Respondent. |) |
| Clarksburg Wastewater Treatment |) ; |
| Plant |) CONSENT AGREEMENT AND |
| West Fork Street |) FINAL ORDER |
| Clarksburg, West Virginia 26301 |) |
| |) |
| Facility. |) |
| |) |
| |) |
| | FINAL ORDER |

Pursuant to Sections 112(r)(7) and 113 of the Clean Air Act, as amended, 42 U.S.C. §§ 7412(r)(7) and 7413, and the delegated authority of the undersigned, and in accordance with 40 C.F.R. Part 22, and based on the representations in the Consent Agreement, the foregoing Consent Agreement is hereby approved and incorporated by reference into this Final Order. The Respondent is ordered to comply with the terms of the referenced Consent Agreement.

Effective Date

This Final Order shall become effective upon the date of its filing with the Regional Hearing Clerk.

U.S. ENVIRONMENTAL PROTECTION AGENCY

Date: 12/30/09

Renée Sarajian

Regional Judicial Officer

EPA, Region III